# NORTHERN UTILITIES, INC.

**DIRECT TESTIMONY** 

OF

NED W. ALLIS

# **EXHIBIT NWA-1**

New Hampshire Public Utilities Commission

Docket No. DG 21-104

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# 1 I. <u>INTRODUCTION</u>

2	Q.	Please state your name, position, and business address.
3	A.	My name is Ned W. Allis. My business address is 207 Senate Avenue, Camp Hill,
4		Pennsylvania 17011.
5	Q.	Were your Direct Testimony and Exhibits prepared by you or under your direction?
6	A.	Yes, they were.
7	Q.	Are you associated with any firm?
8	A.	Yes. I am associated with the firm of Gannett Fleming Valuation and Rate Consultants,
9		LLC ("Gannett Fleming").
10	Q.	How long have you been associated with Gannett Fleming?
11	A.	I have been associated with the firm since 2006.
12	Q.	What is your position with the firm?
13	А.	I am Vice President.
14	Q.	On whose behalf are you testifying in this case?
15	A.	I am testifying on behalf of Northern Utilities, Inc. ("Northern" or the "Company").
16	Q.	Please state your qualifications.
17	A.	I have 14 years of experience within the field of depreciation, which includes providing
18		expert testimony in more than 40 cases before 14 regulatory commissions. I have also

1	worked on numerous depreciation studies for which I did not submit testimony, including
2	assisting other expert witnesses from Gannett Fleming in additional U.S. jurisdictions and
3	two Canadian provinces. Exhibit NWA-2 to my testimony provides my qualifications,
4	including leadership in the Society of Depreciation Professionals (the "Society") and
5	participation as a faculty member for depreciation training conducted by the Society.

6 II. <u>PURPOSE OF TESTIMONY</u>

# 7 Q. What is the purpose of your testimony in this proceeding?

8 A. The purpose of my testimony is to present the depreciation study performed for Northern
9 attached hereto as Exhibit NWA-3. The Depreciation Study sets forth the calculated annual
10 depreciation accrual rates by account as of December 31, 2020 for all gas plant.

## 11 Q. Please summarize the impact in depreciation rates based on the Depreciation Study.

- 12 A. The table below sets forth a comparison of the current depreciation rates and resultant
- 13 expense of the proposed depreciation rates by function as of December 31, 2020.

14 15

# Table 1: Comparison of Current and Proposed Depreciation Ratesas of December 31, 2020

	Current		Proposed	
<u>Function</u>	Rates (pct)	Pro Forma <u>Expense</u>	Rates (pct)	Expense
Distribution	3.17	\$8,824,378	3.72	\$10,329,813
General Leak Prone Pipe General Reserve Adj.	7.16	521,206 NA NA	4.08	297,232 707,897 (147,312)
Total	3.27	9,345,584	3.91	11,187,630

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#### 1 Q. Please explain the major factors that caused the change in depreciation rates.

A. The major factors that cause changes in depreciation rates are the estimated service lives, estimated net salvage, and the recovery of the theoretical reserve imbalances that result from the study. For many accounts, the net salvage estimates are more negative than the current estimates. While this is partially offset by service life estimates for some accounts that are longer than those used for the current depreciation rates, the overall result is a net increase in depreciation expense.

8 In the Company's previous depreciation study, the whole life technique was used, 9 which does not automatically address any difference between the book reserve and calculated (or "theoretical") reserve. For the current study, the remaining life technique 10 11 was used, which effectively recovers any such differences over the remaining lives of the 12 The method of recovering any differences between the book and Company's assets. 13 theoretical reserve will also impact the resultant depreciation expense, and the use of the 14 remaining life technique in the depreciation study also impacts the recommended 15 depreciation rates.

# Q. Are the recommended depreciation accrual rates presented in your study reasonable and applicable to the plant in service as of December 31, 2020?

18 A. Yes, they are. Based on the Depreciation Study, I am recommending depreciation rates
19 using the December 31, 2020 plant and reserve balances for approval.

# 20 III. <u>DEPRECIATION STUDY</u>

21 Q. Please define the concept of depreciation.

1	А.	Depreciation refers to the loss in service value not restored by current maintenance,
2		incurred in connection with the consumption or prospective retirement of utility plant in
3		the course of service from causes which are known to be in current operation and against
4		which the company is not protected by insurance. Among the causes to be given
5		consideration are wear and tear, decay, action of the elements, obsolescence, changes in
6		the art, changes in demand and the requirements of public authorities.

## 7 Q. Please identify the Depreciation Study you performed for Northern.

A. The study is a report entitled, "2020 Depreciation Study - Calculated Annual Depreciation
Accruals Related to Gas Plant as of December 31, 2020." This report sets forth the results
of my depreciation study for Northern. The study was prepared and the analyses that
underlie the study were conducted under my direction and supervision.

## 12 Q. Is Exhibit NWA-3 a true and accurate copy of your Depreciation Study?

- 13 A. Yes.
- Q. Does Exhibit NWA-3 accurately portray the results of your Depreciation Study as of
   December 31, 2020?
- 16 A. Yes.

## 17 Q. What was the purpose of the Depreciation Study?

A. The purpose of the Depreciation Study was to estimate the annual depreciation accruals
 related to gas plant in service for financial and ratemaking purposes and determine
 appropriate service lives and net salvage percentages for each plant account.

# Q. Are the methods and procedures of the Depreciation Study consistent with industry practices?

A. Yes, the methods and procedures of the study are generally in accordance with industry
standards. Both the existing rates and the proposed rates determined in the Depreciation
Study are based on the average service life procedure. However, the proposed rates are
determined based on the more common remaining life method while existing rates are
based on the whole life method.

8 Q.

# What are the most common depreciation methods?

9 A. The calculation of depreciation requires the selection of a depreciation method, which 10 includes the selection of a procedure and technique (or basis) for calculating depreciation 11 rates. The recommended depreciation rates in the Depreciation Study are based on the 12 straight-line method, average service life - broad group procedure and remaining life 13 technique, which is the most commonly used depreciation method for public utility 14 depreciation. The straight-line method and average service life – broad group procedure 15 was used in the previous depreciation study for Northern. However, the use of the 16 remaining life technique is a change from the previous depreciation study for the Company, 17 in which the whole life technique was used.

For the whole life technique, depreciation is calculated based on the basis of the full service life, or whole life, estimated for a group of assets. For example, if the service life estimate for an asset that costs \$100 is 10 years, and no net salvage is expected, then the annual depreciation rate would be 10% (or (1-0%)/10). Issues can arise with the whole

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1 life technique if service life estimates change or if the real-world experience of the group 2 does not perfectly match the service life and net salvage estimates used to develop 3 depreciation rates. Using the same example, if after five years of the asset's life the accumulated depreciation was \$60, then applying a 10% whole life depreciation rate for 4 each of the remaining five years of the asset's life would result in a total recovery through 5 6 depreciation of \$110 (the \$60 in accumulated depreciation plus \$10 per year for five years). 7 As a result, the whole life technique would, without an adjustment, result in the recovery 8 of the incorrect amount of depreciation expense. Such situations can, and do, arise 9 regularly because depreciation is, by nature, a forecast of the future for thousands of 10 individual assets.

11 The remaining life technique addresses the issue described in the previous 12 paragraph by taking a prospective approach of allocating unrecovered costs over the 13 expected time the related assets will remain in service. Rather than calculating depreciation 14 based on the whole service life, the remaining life technique allocates the amount remaining to be recovered (which is the original cost for a depreciable group less net 15 16 salvage less accumulated depreciation) over its estimated remaining life. As a result, the 17 remaining life technique ensures that the full service value (original cost less net salvage) 18 will be recovered through depreciation expense – no more or no less. In part for this reason, 19 the remaining life technique is used in the vast majority of U.S. regulatory jurisdictions 20 and for most depreciation studies. Its use is recommended in the Depreciation Study.

## 21 Q. Why is the remaining life technique superior to the whole life method?

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1 A. A simple example will explain why the remaining life methodology is superior. Assume 2 that there is a single asset with a cost of \$100, an estimated service life of 10 years and no 3 net salvage. The depreciation rate would be 10% and the annual depreciation expense would be \$10. After five years, a new depreciation study is performed and the service life 4 5 is determined to be 15 years. Using the whole life technique, the depreciation rate would 6 be changed to 6.67% and the annual depreciation expense would be \$6.67. If the whole 7 life technique were used, then over the full 15-year service life, a total of \$116.70 would be recovered through depreciation expense (\$10 per year for the first five years and \$6.67 8 9 per year for the final ten years). However, this means that too much depreciation expense 10 is recovered over the service life, as more than the \$100 cost of the asset is recovered 11 through depreciation expense.

12 When using the remaining life technique, the depreciation expense would be the 13 same \$10 per year for the first five years. However, when the updated depreciation study 14 is performed after year five and the 15-year life is determined, the depreciation rate is calculated to incorporate the amount of depreciation recovered to date. That is, the 15 16 remaining life technique recognizes that \$50 of the \$100 has been recovered allocates the 17 remaining \$50 (i.e., \$100 - \$50) in future depreciation expense over the 10 year remaining 18 life, for a depreciation rate of 5% and an annual depreciation expense of \$5. Over the 15-19 year service life of the asset, \$100 is recovered through depreciation expense (\$10 per year 20 for the first five years and \$5 per year for the last ten years). Thus, the remaining life 21 technique corrects the issue that arises from the use of the whole life technique, for which 22 too much depreciation expense would be recovered.

1 Q. Please describe the contents of Exhibit NWA-3.

2 My report is presented in nine parts. Part I, Introduction, describes the scope and basis for A. 3 the Depreciation Study. Part II, Estimation of Survivor Curves, includes descriptions of the methodology of estimating survivor curves. Parts III and IV set forth the analysis for 4 determining life and net salvage estimates. Part V, Calculation of Annual and Accrued 5 6 Depreciation, includes the concepts of depreciation and amortization using the remaining 7 life method. Part VI, Results of Study, presents a description of the results and a summary 8 of the depreciation calculations. Parts VII, VIII and IX include graphs and tables that relate 9 to the service life and net salvage analyses, and the detailed depreciation calculations.

The table on pages VI-4 and VI-5 of Exhibit NWA-3 presents the estimated 10 11 survivor curve, the net salvage percent, the original cost as of December 31, 2020, the book 12 depreciation reserve, and the calculated annual depreciation accrual and rate for the account 13 or subaccount. The section beginning on page VII-2 presents the results of the retirement 14 rate analyses prepared as the historical bases for the service life estimates. The section 15 beginning on page VIII-2 presents the results of the net salvage analysis. The section 16 beginning on page IX-2 presents the depreciation calculations related to surviving original 17 cost as of December 31, 2020.

18 **Q.** 

#### Please explain how you performed your Depreciation Study.

A. I used the straight-line remaining life method of depreciation, with the average service life
 procedure. The annual depreciation is based on a method of depreciation accounting that

seeks to distribute the unrecovered cost of fixed capital assets over the estimated remaining
 useful life of the unit, or group of assets, in a systematic and rational manner.

3

### Q. How did you determine the recommended annual depreciation accrual rates?

A. I did this in two phases. In the first phase, I estimated the service life and net salvage
characteristics for each depreciable group, that is, the plant accounts or subaccounts
identified as having similar characteristics. In the second phase, I calculated the composite
remaining lives and annual depreciation accrual rates based on the service life and net
salvage estimates determined in the first phase.

# 9 Q. Please describe the first phase of the Depreciation Study, in which you estimated the 10 service life and net salvage characteristics for the depreciable group.

11 A. The service life and net salvage analyses consisted of compiling historic data from records 12 related to Northern's plant; analyzing these data to obtain historic trends of survivor and 13 net salvage characteristics; obtaining supplementary information from Northern 14 management personnel and operating personnel concerning practices and plans as they 15 relate to plant operations; and interpreting the above data based on my experience and 16 consideration of estimates used by other gas utilities to form judgments of average service 17 life and net salvage characteristics.

# 18 Q. What historical data did you rely on to estimate service life characteristics?

A. I analyzed accounting entries for the Company relating to plant additions, transfers, and
 retirements recorded through 2020. The records of the Company also included

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1 transactional data and surviving dollar value by year installed for each plant account as of 2 December 31, 2020. For the current study, aged data – i.e., data that incorporates the actual 3 age of retirements – were available from 2011 through 2020. Because many of the assets 4 studied have historically had lives that, on average, spanned many decades, the aged data 5 was supplemented with statistically aged data through 2010 based on the unaged data 6 analyzed in previous studies. This allowed for a longer period of data to be included in the 7 study. Actuarial analyses were performed on both the full period of data available -i.e., 8 both aged and statistically aged – as well as for the period for which only aged data was 9 available.

10

#### Q. What method did you use to analyze this service life data?

A. I used the retirement rate method for all accounts. This is the most appropriate method
when aged retirement data are available, because this method determines the average rates
of retirement actually experienced by the Company during the period of time covered by
the study.

# Q. Please explain how you used the retirement rate method to analyze Northern's service life data.

A. I applied the retirement rate method to each group of property in the Depreciation Study.
For each property group, I used the retirement rate method to form a life table, which, when
plotted, shows an original survivor curve for that property group. The original survivor
curve represents the average survivor pattern experienced by multiple vintage groups
during the experienced band studied. The survivor patterns alone do not necessarily

describe the life characteristics of the property group; therefore, interpretation of the
 original survivor curves is required in order to use them as valid considerations in
 estimating service life. The Iowa-type Survivor Curves were used to perform these
 interpretations.

# 5 Q. What is an "Iowa-type Survivor Curve" and how did you use such curves to estimate 6 the service life characteristics for the property group?

A. Iowa-type Survivor Curves are a widely used group of generalized survivor curves that
contain the range of survivor characteristics usually experienced by utilities and other
industrial companies. The Iowa curves were developed at the Iowa State College
Engineering Experiment Station through an extensive process of observing and classifying
the ages at which various types of property used by utilities and other industrial companies
have been retired.

# Iowa-type curves are used to smooth and extrapolate original survivor curves determined by the retirement rate method. The Depreciation Study used Iowa curves and truncated original curves to describe the forecasted rates of retirement based on the observed rates of retirement and the outlook for future retirements.

The estimated survivor curve designations for the depreciable property group indicate the average service life, the family within the Iowa system to which the property group belongs, and the relative height of the mode. For example, the Iowa 45-R3 indicates an average service life of 45 years; a right-moded, or R type curve (the mode occurs after average life for right-moded curves); and a medium height, 3, for the mode (possible modes for R type curves range from 0.5 to 5).

# Q. Did you physically observe Northern's plant and equipment as part of the Depreciation Study?

3 No. My typical practice is to perform physical site visits for depreciation studies. A. 4 However, due to restrictions in place related to the COVID-19 pandemic, I have not been able to perform a physical site visit for this study. In lieu of a physical site visit, the 5 6 Company provided virtual site visits of certain facilities. In addition, I conducted meetings 7 with the Company's operating and engineering personnel to develop an understanding of 8 the Company's assets and future plans. Accordingly, despite the COVID-19 related 9 restrictions, I was able to obtain the information needed for the study through the 10 combination of virtual site visits, meetings with Company personnel and my experience 11 with other depreciation studies allowed.

# 12 Q. How did your experience in development of other depreciation studies affect your 13 work in this case for Northern?

A. Since I customarily conduct field reviews for my depreciation studies, I have had the
 opportunity to visit similar facilities and meet with management and operations personnel
 at many other companies. The knowledge I have accumulated from those visits and
 meetings provides me with useful information to draw upon to confirm or challenge my
 numerical analyses concerning asset condition and remaining life estimates.

# 19 Q. Are the factors considered in your estimates of service life and net salvage percentages 20 presented in Exhibit NWA-3?

- A. Yes. Discussions of the factors considered in the estimation of service lives and net salvage
   percentages are presented in Parts III and IV of the study.
- 3

# Q. Please describe the concept of "net salvage".

A. Net salvage is a component of the service value of capital assets that is recovered through
depreciation rates. The service value of an asset is its original cost less its net salvage. Net
salvage is the gross salvage value received for the asset upon retirement less the cost to
retire the asset. When the cost to retire the asset exceeds the gross salvage value, the result
is negative net salvage.

9 Because depreciation expense is the loss in service value of an asset during a defined period 10 (e.g., one year), it must include a ratable portion of both the original cost of the asset and 11 the net salvage. That is, the net salvage related to an asset should be incorporated in the 12 cost of service during the same period as its original cost, so customers receiving service 13 from the asset pay rates that include a portion of both elements of the asset's service value, 14 the original cost and the net salvage value. For example, the full service value of a \$1,000 15 of measuring and regulating station equipment may also include \$550 of cost of removal 16 and \$50 gross salvage, for a total service value of \$1,500.

## 17 Q. Please describe how you estimated net salvage percentages.

A. I estimated the net salvage percentages by incorporating the Company's actual historical
 data through 2020 and considered industry experience of net salvage estimates for other
 gas companies. The net salvage percentages in the Depreciation Study are based on a
 combination of statistical analyses and informed judgment. The statistical analyses

consider the cost of removal and gross salvage ratios to the associated retirements during
 the 12-year period for which data were available for Northern. Trends of these data are
 also measured based on three-year moving averages and the most recent five-year
 indications.

# Q. Please describe the second phase of the process that you used in the Depreciation Study in which you calculated composite remaining lives and annual depreciation accrual rates.

A. After I estimated the service life and net salvage characteristics for the depreciable property
group, I calculated the annual depreciation accrual rates for the group based on the straight
line remaining life method, using remaining lives weighted consistent with the average
service life procedure. The calculation of annual depreciation accrual rates was developed
as of December 31, 2020.

# 13 Q. Please describe the straight-line remaining life method of depreciation.

A. The straight-line remaining life method of depreciation allocates the original cost of the
 property, less accumulated depreciation, less future net salvage, in equal amounts to the
 year of remaining service life. This method recovers the variance between the actual book
 reserve and the theoretical book reserve over the remaining life of each asset class.

# 18 Q. Please describe the average service life procedure for calculating remaining life accrual rates.

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1 A. The average service life procedure defines the group or account for which the remaining 2 life annual accrual is determined. For this procedure, the annual accrual rate is determined 3 for the entire group or account based on its average remaining life and the rate is then applied to the surviving balance of the group's cost. The average remaining life of the 4 5 group is calculated by first dividing the future book accruals (original cost less allocated 6 book reserve less future net salvage) by the average remaining life for the vintage. The 7 average remaining life for the vintage is derived from the area under the survivor curve 8 between the attained age of the vintage and the maximum age. The sum of the future book 9 accruals is then divided by the sum of the annual accruals to determine the average 10 remaining life of the entire group for use in calculating the annual depreciation accrual rate.

11

#### Q. Please describe amortization accounting in contrast to depreciation accounting.

Amortization accounting is recommended for accounts with a large number of units, but 12 A. 13 small asset values. In amortization accounting, units of property are capitalized in the same 14 manner as they are in depreciation accounting. However, depreciation accounting is 15 difficult for these types of assets because depreciation accounting requires periodic 16 inventories to properly reflect plant in service. Consequently, amortization accounting is 17 used for these types of assets, such that retirements are recorded when a vintage is fully 18 amortized rather than as the units are removed from service. That is, there is no dispersion 19 of retirements in amortization accounting. All units are retired when the age of the vintage 20 reaches the amortization period. The plant account or group of assets is assigned a fixed 21 period that represents an anticipated life during which the asset will provide service. For 22 example, in amortization accounting, assets that have a 15-year amortization period will be fully recovered after 15 years of service and taken off the company's books at that time,
 but not necessarily removed from service. In contrast, assets that are taken out of service
 before 15 years remain on the books until the amortization period for that vintage has
 expired.

5

## Q. Is amortization accounting being utilized for certain plant accounts?

A. Yes. However, amortization accounting is only appropriate for certain General Plant
 accounts. The General Plant accounts are 391.10, 394.10, 397.00 and 397.35. These
 accounts represent less than two percent of Northern's depreciable plant.

# 9 Q. Have you made additional recommendations for these amortization accounts?

A. Yes. In order to achieve a more stable accrual rate for these accounts in the future, I have
 recommended a five-year amortization to adjust the reserve for these amortization
 accounts. This approach will achieve consistent amortization rates for existing assets as
 well as future assets.

# Q. Please provide an example to illustrate the development of the annual depreciation accrual rate for a particular group of property in your Depreciation Study.

A. I will use Account 380.00, Services, as an example because it is one of the largest
depreciable groups. The retirement rate method was used to analyze the survivor
characteristics of this property group. Aged plant accounting data were compiled from
2011 through 2020 and statistically aged data were compiled from 1988 through 2010. The
life tables for the 1988-2020 experience band and 2011-2020 experience bands are

1 presented on pages VII-29 through VII-32 of Exhibit NWA-3. The life tables display the 2 retirement and surviving ratios of the aged plant data exposed to retirement by age interval. 3 For example, page VII-29 shows \$30,687 retired during age interval 0.5-1.5 with 4 \$77,640,737 exposed to retirement at the beginning of the interval. Consequently, the 5 retirement ratio is 0.0004 (\$30,687/\$77,640,737) and the survivor ratio is 0.9996 (1-6 0.0004). The percent surviving at age 0.5 of 99.98 percent is multiplied by the survivor 7 ratio of 0.9996 to derive the percent surviving at age 1.5 of 99.94 percent. This process 8 continues for the remaining age intervals for which plant was exposed to retirement during 9 the period 1988-2020. The resultant life tables, or original survivor curves, are plotted 10 along with the estimated smooth survivor curve, the 45-R2.5 on page VII-8. 11 The experienced net salvage percentages are presented on page VIII-5 of Exhibit NWA-3. 12 The percentages are based on the result of annual gross salvage minus the cost to remove 13 plant assets as compared to the original cost of plant retired during the period 2009 through 14 2020. The twelve-year period experienced negative \$2,284,150 (\$0 - \$2,284,150) in net 15 salvage for \$2,521,234 plant retired. The result is net salvage of negative 91 percent 16 (\$2,284,150/\$2,521,234). The most recent five-year average is negative 170 percent. 17 Therefore, based on the statistics for this account, the three-year rolling averages, the trend 18 in recent years, as well as the estimates of other gas companies, the recommended net 19 salvage for station equipment is negative 90 percent. 20 The calculation of the annual depreciation related to original cost of Account 380.00,

21 Services as of December 31, 2020, is presented on pages IX-10 through IX-11 of Exhibit

22 NWA-3. The calculation is based on the 45-R2.5 survivor curve, the negative net salvage

1 of 90 percent, the attained age, and the allocated book reserve. The tabulation sets forth 2 the installation year, the original cost, calculated accrued depreciation, allocated book 3 reserve, future accruals, remaining life and annual accrual. These totals are brought 4 forward to the table on page VI-4.

# 5 Q. Please compare the proposed depreciation expense to the current pro forma 6 depreciation expense as of December 31, 2020.

A. Exhibit NWA-4 sets forth the proposed versus current depreciation expense as of
December 31, 2020 for the Company. The overall change reflected in the Northern
Depreciation Study is a decrease in annual depreciation expense at this date of \$1,842,046.

## 10 Q. Have you established any special amortizations within the study?

11 A. Yes. I have established a 5-year amortization for certain General Plant accounts in order 12 to stabilize the current and future rates for these assets as well as ensure full recovery of 13 the service value of the assets by the time the assets are taken out of service. The 5-year 14 amortization results in a reduction in depreciation expense of \$147,312 annually for 15 Northern.

Additionally, I recommend a 5-year amortization to be established for leak prone pipe assets for which there are remaining unrecovered costs. The Company has replaced its bare steel or cast iron mains, although a portion of the costs of these assets were not fully recovered through depreciation at the time they were replaced. Because these assets have reached the end of their useful life, these costs should be recovered over as short a period as practical in order to most closely align the recovery of the costs of these assets with the generation of customers who received service from them. A 5-year amortization is
 recommended for the recovery of these costs and results in an annual depreciation expense
 of \$707,897 for these assets.

4 IV.

# **SUMMARY AND CONCLUSIONS**

## 5 Q. Please now summarize your testimony.

A. The depreciation study provided as Exhibit NWA-3 was conducted based on widely
accepted methods and results in reasonable depreciation rates to be used for the Company's
assets. These rates appropriately reflect the rates at which the value of Northern's assets
are being consumed over their useful lives. These rates are an appropriate basis for setting
gas rates in this matter and for the Company to use for booking depreciation and
amortization expense going forward.

# 12 Q. Does this conclude your Direct Testimony?

13 A. Yes, it does.

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